# Senate



General Assembly

File No. 529

February Session, 2008

Substitute Senate Bill No. 337

Senate, April 8, 2008

The Committee on Judiciary reported through SEN. MCDONALD of the 27th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

#### AN ACT CONCERNING JUVENILE JUSTICE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 46b-120 of the 2008 supplement to the general
- 2 statutes, as amended by section 73 of public act 07-4 of the June special
- 3 session, is repealed and the following is substituted in lieu thereof
- 4 (*Effective January 1, 2010*):
- 5 The terms used in this chapter shall, in its interpretation and in the
- 6 interpretation of other statutes, be defined as follows: (1) "Child"
- 7 [means any person under sixteen years of age, except that for purposes
- 8 of delinquency matters and proceedings, "child"] means any person
- 9 (A) who is under eighteen years of age, [or] and has not been legally
- 10 <u>emancipated</u>, (B) <u>who is</u> eighteen years of age or older <u>and</u> who, prior
- 11 to attaining eighteen years of age, [has] was not legally emancipated
- 12 and committed a delinquent act, [and,] or (C) who, subsequent to
- 13 attaining eighteen years of age, [violates] violated any order of the
- 14 Superior Court or any condition of probation ordered by the Superior
- 15 Court with respect to [such] a delinquency proceeding; (2) "youth"

means any person sixteen or seventeen years of age who has not been legally emancipated; (3) "abused" means that a child or youth (A) has been inflicted with physical injury or injuries other than by accidental means, (B) has injuries that are at variance with the history given of them, or (C) is in a condition that is the result of maltreatment, including, but not limited to, malnutrition, sexual molestation or exploitation, deprivation of necessities, emotional maltreatment or cruel punishment; (4) a child may be found "mentally deficient" who, by reason of a deficiency of intelligence that has existed from birth or from early age, requires, or will require, for such child's protection or for the protection of others, special care, supervision and control; (5) a child, other than a youth, may be convicted as "delinquent" who has [violated] (A) violated any federal or state law, [other than the commission of (i) an infraction or violation by a youth under subsection (b) of section 51-164n, or (ii) a motor vehicle violation by a youth for which a sentence to a term of imprisonment may be imposed, (B) any order of the Superior Court, except as provided in section 46b-148, or (C) conditions of probation as ordered by the court; (6)] or municipal or local ordinance, except an ordinance regulating behavior of a child in a family with service needs, (B) wilfully failed to appear in response to a summons under section 46b-133 of the 2008 supplement to the general statutes, as amended by this act, or at any other court hearing of which the child had notice, (C) violated any order of the Superior Court, except as provided in section 46b-148, or (D) violated conditions of probation as ordered by the court; (6) a youth may be convicted as "delinquent" who has (A) violated any federal or state law, other than an infraction, violation, motor vehicle offense or violation, or violation of a municipal or local ordinance, except an ordinance regulating behavior of a child in a family with service needs, (B) wilfully failed to appear in response to a summons under section 46b-133 of the 2008 supplement to the general statutes, as amended by this act, or at any other court hearing of which the youth had notice, (C) violated any order of the Superior Court, except as provided in section 46b-148, or (D) violated conditions of probation as ordered by the court; (7) a child or youth may be found "dependent"

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whose home is a suitable one for the child or youth, except for the financial inability of the child's or youth's parents, parent or guardian, or other person maintaining such home, to provide the specialized care the condition of the child or youth requires; [(7)] (8) "family with service needs" means a family that includes a child or youth who (A) has without just cause run away from the parental home or other properly authorized and lawful place of abode, (B) is beyond the control of the child's or youth's parent, parents, guardian or other custodian, (C) has engaged in indecent or immoral conduct, (D) is a truant or habitual truant or who, while in school, has been continuously and overtly defiant of school rules and regulations, or (E) is thirteen years of age or older and has engaged in sexual intercourse with another person and such other person is thirteen years of age or older and not more than two years older or younger than such child or youth; [(8)] (9) a child or youth may be found "neglected" who (A) has been abandoned, (B) is being denied proper care and attention, physically, educationally, emotionally or morally, (C) is being permitted to live under conditions, circumstances or associations injurious to the well-being of the child or youth, or (D) has been abused; [(9)] (10) a child or youth may be found "uncared for" who is homeless or whose home cannot provide the specialized care that the physical, emotional or mental condition of the child or youth requires. For the purposes of this section, the treatment of any child or youth by an accredited Christian Science practitioner, in lieu of treatment by a licensed practitioner of the healing arts, shall not of itself constitute neglect or maltreatment; [(10)] (11) "delinquent act" means [the violation of any federal or state law, or the violation of any order of the Superior Court, other than the commission of (A) an infraction or violation by a youth under subsection (b) of section 51-164n, or (B) a motor vehicle violation by a youth for which a sentence to a term of imprisonment may be imposed; (11)] (A) the violation, by a child other than a youth, of any federal or state law or municipal or local ordinance, except an ordinance regulating behavior of a child in a family with service needs, (B) the violation by a youth of any federal or state law, other than an infraction, violation, motor vehicle offense or

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violation, or violation of a municipal or local ordinance, except an 86 87 ordinance regulating behavior of a child in a family with service needs, 88 (C) wilful failure to appear in response to a summons under section 89 46b-133 of the 2008 supplement to the general statutes, as amended by 90 this act, or at any other court hearing of which the child or youth has 91 notice, (D) the violation of any order of the Superior Court, except as 92 provided in section 46b-148, or (E) the violation of conditions of 93 probation as ordered by the court; (12) "serious juvenile offense" means 94 (A) the violation of, including attempt or conspiracy to violate, (i) 95 section 21a-277, 21a-278 of the 2008 supplement to the general statutes, 96 29-33, 29-34, 29-35, subdivisions (2) and (3) of subsection (a) of section 97 53-21 of the 2008 supplement to the general statutes, 53-80a, 53-202b, 98 53-202c, [53-390 to 53-392, inclusive,] 53a-54a to 53a-56a, inclusive, 99 53a-59 to 53a-60c, inclusive, 53a-70 to 53a-71, inclusive, 53a-72b, 53a-86, 100 53a-92 to 53a-94a, inclusive, [53a-95,] 53a-101, 53a-102a, 53a-103a or 101 53a-111 to 53a-113, inclusive, subdivision (1) of subsection (a) of section 53a-122, subdivision (3) of subsection (a) of section 53a-123, 102 103 section 53a-134, 53a-135, 53a-136a, [53a-166 or] 53a-167c, subsection (a) 104 of section 53a-174, or section 53a-196a of the 2008 supplement to the 105 general statutes, 53a-211, 53a-212, 53a-216 or 53a-217b, by a child, or 106 (ii) section 53a-56b or 53a-57 by a child under sixteen years of age, or 107 (B) running away, without just cause, from any secure placement other 108 than home while referred as a delinquent child to the Court Support 109 Services Division or committed as a delinquent child to the 110 Commissioner of Children and Families for a serious juvenile offense; [(12)] (13) "serious juvenile offender" means any child convicted as 111 112 delinquent for the commission of a serious juvenile offense; [(13)] (14) 113 "serious juvenile repeat offender" means any child charged with the 114 commission of any felony if such child has previously been convicted 115 as delinquent or otherwise convicted at any age for two violations of 116 any provision of title 21a, 29, 53 or 53a that is designated as a felony; [(14)] (15) "alcohol-dependent" means a psychoactive substance 117 118 dependence on alcohol as that condition is defined in the most recent 119 edition of the American Psychiatric Association's "Diagnostic and 120 Statistical Manual of Mental Disorders"; and [(15)] (16) "drug-

dependent" means a psychoactive substance dependence on drugs as that condition is defined in the most recent edition of the American Psychiatric Association's "Diagnostic and Statistical Manual of Mental Disorders". No child shall be classified as drug dependent who is dependent (A) upon a morphine-type substance as an incident to current medical treatment of a demonstrable physical disorder other than drug dependence, or (B) upon amphetamine-type, ataractic, barbiturate-type, hallucinogenic or other stimulant and depressant substances as an incident to current medical treatment of a demonstrable physical or psychological disorder, or both, other than drug dependence.

- Sec. 2. Section 46b-133 of the 2008 supplement to the general statutes, as amended by section 85 of public act 07-4 of the June special session, is repealed and the following is substituted in lieu thereof (*Effective January 1*, 2010):
- (a) Nothing in this part shall be construed as preventing the arrest of a child, with or without a warrant, as may be provided by law, or as preventing the issuance of warrants by judges in the manner provided by section 54-2a, except that no child shall be taken into custody on such process except on apprehension in the act, or on speedy information, or in other cases when the use of such process appears imperative. Whenever a child is arrested and charged with a crime, such child may be required to submit to the taking of his photograph, physical description and fingerprints. Notwithstanding the provisions of section 46b-124 of the 2008 supplement to the general statutes, the name, photograph and custody status of any child arrested for the commission of a capital felony or class A felony may be disclosed to the public.
- (b) Whenever a child is brought before a judge of the Superior Court, such judge shall immediately have the case proceeded upon as a juvenile matter. Such judge may admit the child to bail or release the child in the custody of the child's parent or parents, the child's guardian or some other suitable person to appear before the Superior

Court when ordered. If detention becomes necessary, such detention shall be in the manner prescribed by this chapter, provided the child shall be placed in the least restrictive environment possible in a manner consistent with public safety.

(c) Upon the arrest of any child by an officer, such officer may (1) release [him] the child to the custody of [his] the child's parent or parents, guardian or some other suitable person or agency, (2) at the discretion of the officer, release the child to the child's own custody, or [may] (3) immediately turn [him] the child over to a juvenile detention center. When a child is arrested for the commission of a delinquent act and the child is not placed in detention or referred to a diversionary program, an officer shall serve a written complaint and summons on the child and [his] the child's parent, guardian or [other person having control of the child some other suitable person or agency. If such child is released to the child's own custody, the officer shall make reasonable efforts to serve a written complaint and summons on the parent or guardian or some other suitable person or agency before the court date on the summons. Such parent, guardian or other person shall execute a written promise to appear in court at the time and place specified in such summons. If any person so summoned wilfully fails to appear in court at the time and place so specified, the court may issue a warrant for the child's arrest or a capias to assure the appearance in court of such parent, guardian or other person. If a child wilfully fails to appear in response to such a summons, the court may order such child taken into custody and such child may be charged with the delinquent act of failure to appear under section 46b-120 of the 2008 supplement to the general statutes, as amended by this act. The court may punish for contempt, as provided in section 46b-121 of the 2008 supplement to the general statutes, any parent, guardian or other person so summoned who wilfully fails to appear in court at the time and place so specified.

(d) The court or detention supervisor may turn such child over to a youth service program created for such purpose, if such course is practicable, or such child may be detained pending a hearing which shall be held on the business day next following [his] the child's arrest.

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No child shall be detained after such hearing or held in detention pursuant to a court order unless it appears from the available facts that there is probable cause to believe that the child has committed the acts alleged, there is no less restrictive alternative available and that there is (1) a strong probability that the child will run away [prior to] before court hearing or disposition, (2) a strong probability that the child will commit or attempt to commit other offenses injurious to [him] the child or to the community before court disposition, (3) probable cause to believe that the child's continued residence in [his] the child's home pending disposition [will not safeguard the best interests of the child or the community poses a risk to the child or the community because of the serious and dangerous nature of the act or acts [he] the child is alleged to have committed, (4) a need to hold the child for another jurisdiction, [or] (5) a need to hold the child to assure [his] the child's appearance before the court, in view of [his] the child's previous failure to respond to the court process, or (6) the child has violated one or more of the conditions of a suspended detention order. Such probable cause may be shown by sworn affidavit in lieu of testimony. No child shall be released from detention who is alleged to have committed a serious juvenile offense except by order of a judge of the Superior Court. In no case shall a child be confined in a community correctional center or lockup, or in any place where adults are or may be confined, except in the case of a nursing infant; nor shall any child at any time be held in solitary confinement. When a female child is held in custody, she shall, as far as possible, be in the charge of a woman attendant.

(e) The police officer who brings a child into detention shall have first notified, or made a reasonable effort to notify, the parents or guardian of the child in question of the intended action and shall file at the detention center a signed statement setting forth the alleged delinquent conduct of the child. Unless the arrest was for a serious juvenile offense, or an order not to release is noted on the take into custody order, arrest warrant or order to detain, the child may be released by a detention supervisor to the custody of his parent or parents, guardian or some other suitable person or agency.

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(f) In conjunction with any order of release from detention the court may, when it has reason to believe a child is alcohol-dependent or drug-dependent as defined in section 46b-120 of the 2008 supplement to the general statutes, as amended by this act, and where necessary, reasonable and appropriate, order the child to participate in a program of periodic alcohol or drug testing and treatment as a condition of such release. The results of any such alcohol or drug test shall be admissible only for the purposes of enforcing the conditions of release from detention.

- (g) Whenever the population of a juvenile detention center equals or exceeds the maximum capacity for such center, as determined by the Judicial Department, the detention supervisor in charge of intake shall only admit a child who: (1) Is charged with the commission of a serious juvenile offense, (2) is the subject of an order to detain or an outstanding court order to take such child into custody, (3) is ordered by a court to be held in detention, or (4) is being transferred to such center to await a court appearance.
- Sec. 3. Subsection (b) of section 46b-140 of the 2008 supplement to the general statutes, as amended by section 79 of public act 07-4 of the June special session, is repealed and the following is substitute in lieu thereof (*Effective January 1, 2010*):
  - (b) Upon conviction of a child as delinquent, the court [: (1) May (A) place] may: (1) Place the child in the care of any institution or agency which is permitted by law to care for children; [(B)] (2) order the child to participate in an alternative incarceration program; [(C)] (3) order the child to participate in a wilderness school program operated by the Department of Children and Families; [(D)] (4) order the child to participate in a youth service bureau program; [(E)] (5) place the child on probation; [(F)] (6) order the child or the parents or guardian of the child or both to make restitution to the victim of the offense in accordance with subsection (d) of this section; [(G)] (7) order the child to participate in a program of community service in accordance with subsection (e) of this section; or [(H)] (8) withhold or suspend

execution of any judgment. [; and (2) shall impose the penalty established in subsection (b) of section 30-89, for any violation of said subsection (b).]

- Sec. 4. Subsection (g) of section 46b-140 of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2010*):
- 262 (g) Any child or youth coming within the jurisdiction of the court, 263 who is found to be mentally ill, may be committed by said court to the 264 Commissioner of Children and Families and, if the court convicts a 265 child as delinquent and finds such child to be mentally deficient, it 266 may commit such child to an institution for mentally deficient children 267 or youth or delinquents. Whenever it is found that a child who is 268 fourteen years of age or older and convicted [by the court] as 269 delinquent or adjudged [by the court] to be a member of a family with 270 service needs [who is fourteen years of age or older] would [not benefit 271 from continued school attendance] benefit from a work-study program 272 or employment with or without continued school attendance, the court 273 may, [order] as a condition of probation or supervision, authorize such 274 child to be [placed on vocational probation if such court finds that such 275 child may properly be employed for part or full-time at some useful 276 occupation [and] that [such employment] would be favorable to such 277 child's welfare, and the probation officer shall supervise such 278 employment. For the purposes of this section, the limitations of 279 subsection (a) of section 31-23 on the employment of minors under the 280 age of sixteen years shall not apply for the duration of such 281 [vocational] probation or supervision.
- Sec. 5. Section 46b-146 of the 2008 supplement to the general statutes, as amended by section 80 of public act 07-4 of the June special session, is repealed and the following is substituted in lieu thereof (Effective January 1, 2010):
  - Whenever any child has been [found to be] <u>convicted as</u> delinquent, [or] <u>has been adjudicated</u> a [member of] <u>child in</u> a family with service needs, or has signed a statement of responsibility admitting to having

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committed a delinquent act, [or being a member of a family with service needs, and has subsequently been discharged from the supervision of the Superior Court or from the custody of the Department of Children and Families or from the care of any other institution or agency to whom the child has been committed by the court, such child, or the child's parent or guardian, may file a petition with the Superior Court. [and, if] If such court finds (1) that at least two years or, in the case of a child convicted as delinquent for the commission of a serious juvenile offense, four years have elapsed from the date of such discharge, (2) that no subsequent juvenile proceeding [has been instituted] or adult criminal proceeding is pending against such child, (3) that such child has not been [found guilty of a crime] convicted of a delinquent act that would constitute a felony or misdemeanor if committed by an adult during such two or four-year period, (4) that such child has not been convicted as an adult of a felony or misdemeanor during such two or four-year period, and (5) that such child has reached [sixteen] eighteen years of age, [within such period,] it shall order all police and court records pertaining to such child to be erased. Upon the entry of such an erasure order, all references including arrest, complaint, referrals, petitions, reports and orders, shall be removed from all agency, official and institutional files, and a finding of delinquency or that the child was a member of a family with service needs shall be deemed never to have occurred. The persons in charge of such records shall not disclose to any person information pertaining to the record so erased, except that the fact of such erasure may be substantiated where, in the opinion of the court, it is in the best interests of such child to do so. No child who has been the subject of such an erasure order shall be deemed to have been arrested ab initio, within the meaning of the general statutes, with respect to proceedings so erased. Copies of the erasure order shall be sent to all persons, agencies, officials or institutions known to have information pertaining to the delinquency or family with service needs proceedings affecting such child. Whenever a child is dismissed as not delinquent or as not being a member of a family with service needs, all police and court records pertaining to such charge shall be ordered erased

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immediately, without the filing of a petition. Nothing in this section shall prohibit the court from granting a petition to erase a child's records on a showing of good cause, after a hearing, prior to the time when such records could be erased.

Sec. 6. Section 46b-150d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2010*):

An order that a minor is emancipated shall have the following effects: (1) The minor may consent to medical, dental or psychiatric care, without parental consent, knowledge or liability; (2) the minor may enter into a binding contract; (3) the minor may sue and be sued in such minor's own name; (4) the minor shall be entitled to such minor's own earnings and shall be free of control by such minor's parents or guardian; (5) the minor may establish such minor's own residence; (6) the minor may buy and sell real and personal property; (7) the minor may not thereafter be the subject of (A) a petition under section 46b-129 of the 2008 supplement to the general statutes as an abused, dependent, neglected or uncared for child or youth, (B) a petition under section 46b-128 or 46b-133 of the 2008 supplement to the general statutes, as amended by this act, as a delinquent child or youth, or (C) a petition under section 46b-149 of the 2008 supplement to the general statutes, as a child or youth in a family with service needs; (8) the minor may enroll in any school or college, without parental consent; (9) the minor shall be deemed to be over eighteen years of age for purposes of securing an operator's license under section 14-36 of the 2008 supplement to the general statutes, and a marriage license under subsection (b) of section 46b-30 or a civil union license under section 46b-38jj without parental consent; (10) the minor shall be deemed to be over eighteen years of age for purposes of registering a motor vehicle under section 14-12; (11) the parents of the minor shall no longer be the guardians of the minor under section 45a-606; (12) the parents of a minor shall be relieved of any obligations respecting such minor's school attendance under section 10-184; (13) the parents shall be relieved of all obligation to support the minor; (14) the minor shall be emancipated for the purposes of parental liability

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for such minor's acts under section 52-572; (15) the minor may execute releases in such minor's own name under section 14-118; and (16) the minor may enlist in the armed forces of the United States without parental consent.

- Sec. 7. (NEW) (*Effective January 1, 2010*) (a) There shall be established a pretrial program for accelerated rehabilitation of a child accused of a delinquent act that is not a serious juvenile offense as described in section 46b-120 of the 2008 supplement to the general statutes, as amended by this act.
- (b) The court may invoke the pretrial program for accelerated rehabilitation of a child on application of a child who (1) the court believes will probably not offend in the future, (2) has no previous record of conviction as a delinquent, and (3) states under oath, in open court or before a person designated by the clerk and duly authorized to administer oaths, under the penalties of perjury, that such child has never had such program invoked in the child's behalf, provided the child shall agree thereto. The court may not invoke such program unless notice has been given by the child to the victim, if any, of such delinquent act by registered or certified mail and such victim has been provided an opportunity to be heard. In determining whether to grant an application under this section with respect to a child who has previously been the subject of a delinquency or criminal proceeding, the court shall have access to any probation records of such child and may consider the nature and circumstances of any ending or prior delinquent act or crime with which such child has been charged.
- (c) This section shall not be applicable to a child charged with a violation of section 21a-267 or 21a-279 of the general statutes who (1) is eligible for the community service program, as established by section 8 of this act, or (2) has previously had the community service program, as established by section 8 of this act, invoked in such child's behalf.
- (d) A child who enters the program established pursuant to subsection (a) of this section shall agree to the tolling of any statute of limitations with respect to such crime and to a waiver of the right to a

speedy trial. Any such child shall appear in court and shall, under such conditions as the court orders, be placed under the accelerated rehabilitation supervision of a juvenile probation officer. The period of such accelerated rehabilitation supervision shall not exceed one year. When determining conditions for a child entering such program, the court may consider ordering the child to perform community service. If the child is charged with a violation of section 46a-58 or 53-37a of the 2008 supplement to the general statutes or section 53a-181j, 53a-181k or 53a-181l of the general statutes, the court may order that, as a condition of participation in such accelerated rehabilitation program, the child participate in a hate crimes diversion program as provided in subsection (e) of this section. If a child is charged with a violation of section 53-247 of the general statutes, the court may order that, as a condition of participation in such accelerated rehabilitation program, the child undergo psychiatric or psychological counseling or participate in animal cruelty prevention and education program provided such a program exists and is available to the child.

- (e) The Court Support Services Division of the judicial branch shall contract with service providers, develop standards and oversee appropriate hate crimes diversion programs to meet the requirements of this section. The hate crimes diversion program shall consist of an educational program and supervised community service.
- (f) If a child supervised by a juvenile probation officer satisfactorily completes such child's period of accelerated rehabilitation supervision, the court, on finding such satisfactory completion, shall dismiss such charges. The clerk of the court shall notify the child and parent or guardian of such dismissal. On dismissal, all records of such charges shall be immediately ordered erased. A decision of the court determining that a child has not successfully completed such child's period of accelerated rehabilitation supervision or terminating the participation of a child in such program shall not be a final judgment for purposes of appeal.
  - (g) If the juvenile probation officer reports to the court that such

child did not successfully complete the accelerated rehabilitation program or such child is no longer amenable to participation in such program, the court shall terminate the program, enter a plea of not guilty for such child and immediately place the case on the regular juvenile court docket for delinquency matters.

Sec. 8. (NEW) (Effective January 1, 2010) (a) There shall be established a pretrial community service program for children charged with a violation of section 21a-267 or 21a-279 of the general statutes who have not previously been convicted of a delinquent act based on a violation of section 21a-267 or 21a-277 of the general statutes, section 21a-278 of the 2008 supplement to the general statutes or section 21a-279 of the general statutes. If any such child applies for participation in such program and if such child has not previously been placed in the community service program, the court may grant such application, suspend prosecution of the child and place such child in such program.

(b) A child for whom prosecution is suspended and who is placed in the community service program, pursuant to subsection (a) of this section, shall agree to the tolling of the statute of limitations with respect to such crime and to a waiver of such juvenile's right to a speedy trial. A community service program established under this section for a child for whom prosecution is suspended shall include a drug education component and random drug testing. Such child's participation in a program under a suspended prosecution shall be supervised by a juvenile probation officer. If such child satisfactorily completes the community service program to which such child was assigned under a suspended prosecution, the court, on reviewing the report of the juvenile probation officer of such child's participation in such program and on finding satisfactory completion of the community service program to which the child was assigned, shall dismiss the charges. On dismissal, all records of such charges shall be immediately ordered erased. A decision of the court determining that a child has not successfully completed such child's community service program or terminating the participation of a child in such program

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shall not be a final judgment for purposes of appeal.

(c) If the juvenile probation officer reports to the court that such child did not successfully complete the program of community service to which such child was assigned or such child is no longer amenable to participation in such program, the court shall enter a plea of not guilty for such child and immediately place the case on the regular juvenile court docket for delinquency matters.

- (d) The period of participation in a community service program shall not exceed one year and the number of hours of community service ordered shall not exceed fifty.
- Sec. 9. (NEW) (Effective January 1, 2010) (a) There shall be established in the juvenile court a program of mediation. The court may refer a child accused of a delinquent act to mediation for resolution. For the purposes of this section, "mediation" means the process in which two or more persons to a dispute agree to meet with an impartial third party approved by the court to work toward resolution of the dispute that is satisfactory to all parties in accordance with principles of mediation commonly used in labor management disputes. A child's participation in the mediation program shall be supervised by a juvenile probation officer.
  - (b) Upon receipt of a report from the mediation program that mediation was successful, the court shall dismiss the charges against the child. On dismissal, all records of such charges shall be immediately ordered erased.
  - (c) If mediation is unsuccessful or the child alleged to be a delinquent is no longer amenable to participation in such program or fails to comply with the terms of any mediation agreement, the juvenile probation officer shall notify the court and the court shall terminate the program, enter a plea of not guilty for such child and immediately place the case on the regular juvenile court docket for delinquency matters.

(d) A decision of the court determining that a child has not successfully completed a mediation program or terminating the participation of a child in such program shall not be a final judgment for purposes of appeal.

(e) Mediation services in cases referred by the court to the program of mediation may be provided by private agencies under contract with the Court Support Services Division of the judicial branch.

Sec. 10. (NEW) (Effective January 1, 2010) (a) Upon the motion of any party or the court on its own motion, the case of any youth, except a youth who has been transferred to the regular criminal docket pursuant to section 46b-127 of the 2008 supplement to the general statutes, may, prior to trial or a guilty plea being entered, be transferred from the youthful offender docket, regular criminal docket or motor vehicle docket to the docket for juvenile matters if, after a hearing considering the facts and circumstances of the case and the prior history of the youth, the court determines that the programs and services available pursuant to a proceeding in the superior court for juvenile matters would more appropriately address the needs of the youth and that the youth and the community will be better served by treating the youth as a juvenile. Upon ordering such transfer, the court shall vacate any pleas entered in the matter and the youth shall be advised of his or her rights and enter pleas on the docket for juvenile matters in the jurisdiction where he or she resides and shall be subject to prosecution as a delinquent child. The decision of the court on the transfer of a youth's case from the youthful offender docket, regular criminal docket or motor vehicle docket shall not be a final judgment for purposes of appeal.

(b) A conviction as a delinquent after a transfer to the docket for juvenile matters does not negate any penalty mandated to be imposed by the Department of Motor Vehicles. After such transfer, if a youth is convicted of an offense, violation or infraction that requires a license denial, revocation, suspension or other legal penalty or administrative sanction from the Department of Motor Vehicles, the clerk of the

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superior court for juvenile matters or the clerk's designee shall promptly provide notice of the youth's record of conviction as a delinquent to the Department of Motor Vehicles.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	January 1, 2010	46b-120		
Sec. 2	January 1, 2010	46b-133		
Sec. 3	January 1, 2010	46b-140(b)		
Sec. 4	January 1, 2010	46b-140(g)		
Sec. 5	January 1, 2010	46b-146		
Sec. 6	January 1, 2010	46b-150d		
Sec. 7	January 1, 2010	New section		
Sec. 8	January 1, 2010	New section		
Sec. 9	January 1, 2010	New section		
Sec. 10	January 1, 2010	New section		

#### Statement of Legislative Commissioners:

In subparagraph (C) of subdivision (1) of section 1, in the phrase "to such a delinquency proceeding" the word "such" was bracketed to conform to the original intent of the bill.

**KID** Joint Favorable Subst. C/R JUD

JUD Joint Favorable Subst.-LCO

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

#### **OFA Fiscal Note**

# State Impact:

Agency Affected	Fund-Effect	FY 09 \$	FY 10 \$
Children & Families, Dept.	GF - Savings	Potential	Potential
Judicial Dept.	GF - See Below	None	See Below

Note: GF=General Fund

#### **Municipal Impact:** None

#### Explanation

The bill eliminates some crimes for which a juvenile can be designated as a serious juvenile offender. The Department of Children and Families would incur savings to the extent that this results in shortened terms of commitment (generally a maximum of 18 months, instead of 4 years) of certain delinquents, and thus reduced expenditures for out-of-home, community-based or parole services. It is anticipated that a delinquent's commitment based upon one of the four eliminated offenses would be an infrequent occurrence.

The bill establishes three diversionary programs for juveniles, and modifies and expands vocational probation options. These provisions implement the policy change enacted by PA 07-4 of the June Special Session, which raises the age of juvenile jurisdiction effective January 1, 2010. The provisions of the bill would not alter the fiscal impact of the underlying policy change reflected in the fiscal note on PA 07-4, JSS.<sup>1</sup>

The bill also contains minor, technical and clarifying changes to provisions of PA 07-4, JSS, which have no fiscal impact.

sSB337 / File No. 529

<sup>&</sup>lt;sup>1</sup> The fiscal note indicated an annualized, statewide cost of \$100 million in FY 12. Included within this overall estimate is more than \$13 million in community-based contracts to serve juveniles and \$7 million for additional probation staffing.

# The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

# OLR Bill Analysis sSB 337

#### AN ACT CONCERNING JUVENILE JUSTICE.

#### **SUMMARY:**

This bill:

- 1. revises the definition of delinquent offense and narrows the definition of serious juvenile offense;
- 2. makes it a delinquent act for a child to willfully fail to appear in juvenile court;
- 3. eliminates juvenile court jurisdiction over matters involving emancipated minors;
- 4. allows police officers to release arrested children into the child's own custody and makes it a delinquent act for a child to willfully fail to appear in juvenile court;
- 5. limits the use of pretrial detention;
- 6. adds violating conditions of a suspended detention order as a basis for detaining a child awaiting trial;
- 7. establishes pretrial diversion programs for children accused of certain offenses;
- 8. allows Superior Court judges to transfer cases involving 16- and 17-year old youths from the adult criminal, youthful offender, and motor vehicle dockets to juvenile court when appropriate;
- 9. modifies and expands vocational probation options;

10. expands the availability of record erasure for children adjudicated (a) delinquent or (b) a child in a family with service needs (FWSN – truants, runaways, or children beyond control of parents or school officials), but delays, from 16 to 18, the age youths must reach before becoming entitled to court consideration of an erasure petition; and

11. eliminates a mandate that juvenile court judges impose a statutory fine on youngsters convicted as delinquents for unlawfully possessing alcohol that would otherwise go into effect January 1, 2010.

EFFECTIVE DATE: January 1, 2010

#### § 1 — DELINQUENCY

#### Children Under Age 16

The bill allows children under age 16 to be convicted as delinquent if they:

- violated any federal or state law or municipal or local ordinance other than an ordinance regulating the behavior of a FWSN child;
- 2. willfully failed to appear in court in response to a summons or at any other court hearing of which they had notice;
- 3. violated a court order, except an order directed at a FWSN child; or
- 4. violated court-ordered conditions of probation.

Current law covers federal, state, and municipal or local ordinance violations, other than ordinances regulating the conduct of FWSN children. It does not make failure to appear a basis for a finding of delinquency. And legislation enacted in 2007 eliminated juvenile court jurisdiction over municipal or local ordinance violations beginning January 1, 2010.

### Youths Age 16 and 17

Under the bill, beginning January 1, 2010, 16- and 17-year olds may also be convicted as delinquent for any of the above reasons, except that infractions, violations, motor vehicle offenses or violations, or municipal or local ordinance violations must be handled on adult court dockets unless the court determines that it is appropriate to adjudicate the matter in juvenile court. Under the law currently scheduled to go into effect January 1, 2010, only infractions or violations that are subject to centralized infraction bureau procedures and motor vehicle violations for which a term of imprisonment may be imposed will be excluded from juvenile court.

# § 1 — SERIOUS JUVENILE OFFENSE

The bill excludes some crimes which can currently form the basis for a serious juvenile offender designation. By law, children convicted as serious juvenile offenders are subject to supervision or detention for up to four years, while supervision of other juvenile offenders is generally limited to 18 months (with one possible extension). And people with serious juvenile offense convictions are barred from possessing firearms and electronic defense weapons.

The offenses that are eliminated are:

- 1. that portion of the risk of injury statute involving placing at risk or impairing the health or morals of a person under age 16 (CGS § 53-21(a)(1)),
- 2. extortionate credit transactions (CGS §§ 53-390 through 392),
- 3. 1st degree unlawful restraint (CGS § 53a-95), and
- 4. 2<sup>nd</sup> degree hindering prosecution (CGS § 53a-166).

# § 2 — RELEASING CHILDREN INTO THEIR OWN CUSTODY

Currently, police officers can either release children who have been arrested into the custody of a parent, guardian, suitable person, or

agency or turn them over to a juvenile detention center. The bill also allows them to release a child into the child's own custody. When they do so, the bill requires that they make reasonable efforts to serve a written complaint and summons on the parent, guardian, suitable person, or agency before the court date listed on the child's summons.

It makes it a delinquent act for a child to willfully fail to appear in court in response to the summons and authorizes the court to order the child taken into custody.

#### § 2 — PRETRIAL DETENTION

Currently, a court may order pretrial detention when it finds probable cause to believe that the arrested child committed the offense and there is:

- 1. a strong probability that he or she will run away or commit or attempt to commit other offenses before court hearing or disposition,
- probable cause to believe that the child's continued residence at home will not safeguard the child's or community's best interest because of the serious and dangerous nature of the acts he or she is accused of committing,
- 3. a need to hold the child to assure his or her appearance before the court in view of previous failure to respond to court process, or
- 4. a need to hold the child for another jurisdiction.

The bill makes violating a condition of a suspended detention order another ground for ordering pretrial detention. And it requires courts to find that those held because of the serious nature of the charges pose a risk to themselves or the community, rather than that release will not safeguard the best interests of the child or community.

It precludes courts from ordering pretrial detention unless the court finds that there is no less restrictive alternative available.

Under current law, detention supervisors may release children from pretrial detention to their parent's or other suitable person or agency's custody unless the child has been arrested for a serious juvenile offense. The bill precludes pretrial release when an order not to release is noted on the take-into-custody order, arrest warrant, or order to detain.

# §§ 7, 8, & 9 — PRETRIAL DIVERSION PROGRAMS

### Accelerated Rehabilitation (AR)

The bill establishes a separate pretrial AR program for children accused of delinquent acts that are not classified as serious juvenile offenses, which is similar to the AR program they may qualify for in adult court. The court may permit children to participate who (1) it believes will probably not offend again, (2) have no previous delinquency convictions, and (3) state under penalty of perjury that they have never used the program before. The child must use registered or certified mail to notify the victim that he or she has applied for the program and the court must give victims an opportunity to be heard.

Children with histories of previous court involvement (short of convictions) may be granted permission to use AR; the court making the decision must have access to the child's probation records and may consider the nature and circumstances of any pending or prior delinquent act or crime with which the child has been charged.

Children are ineligible for AR if they (1) are eligible for the community service program the bill establishes for youngsters who have been charged with certain drug offenses or (2) have previously participated in that program.

Children who enter the AR program must agree to the tolling of the statute of limitations and waive their speedy trial rights.

Among other things, court may condition participation on the child:

1. performing community service,

2. participating in a hate crimes diversion program if charged with commission of a hate crime, or

3. undergoing psychiatric or psychological counseling or participating in an animal cruelty prevention and education program if charged with animal cruelty.

The bill directs the Judicial Branch's Court Support Services Division (CSSD) to contract for services, develop standards, and oversee hate crimes diversion programs. The latter must include an educational program and supervised community service.

Children in the AR program are supervised by juvenile probation officers for one year. When the court is notified that the child has successfully completed the program, the court must dismiss the charges and immediately order that the records be erased.

If the court is notified that the child has not successfully completed the program or is not amenable to completing the program, it must enter a plea of not guilty and immediately place the case on the regular delinquency docket. This action is not a final judgment for purposes of appeal.

# Pretrial Community Service Program

The bill creates a pretrial community service program for children charged with specified drug offenses who have no prior delinquency convictions for possessing or selling drugs and have not previously participated in the community service program. As with the AR program, participating children must agree to toll the statute of limitations and waive their speedy trial rights.

The program must include a drug education component and random drug testing and the child must be supervised by a juvenile probation officer. The participation period cannot exceed one year and hours of community service cannot exceed 50.

The court must dismiss the charges and immediately order the

child's records to be erased when notified of successful completion. If notified that the child has not successfully completed the program or is no longer amenable to it, the court must enter a not guilty plea and immediately place the case on the delinquency docket. This action is not a final judgment for purposes of appeal.

#### Mediation

The bill also establishes a juvenile court mediation program for children accused of committing delinquent acts. It defines "mediation" as a process in which two or more persons to a dispute agree to meet with an impartial third party approved by the court to work toward resolution of the dispute that is satisfactory to all parties in accordance with principles of mediation commonly used in labor management disputes. A juvenile probation officer must supervise children participating in the program. CSSD may contract with private agencies for mediation services.

The court must dismiss the charges and order immediate record erasure when notified that the mediation has been successful. When notified that it has not been successful, the court must enter a plea of not guilty and immediately place the case on the delinquency docket. This action is not a final judgment for purposes of appeal.

#### § 10 — TRANSFERRING CASES BETWEEN DOCKETS

Except in cases where adult prosecution is required by law (e.g., when a class A or B felony is charged), the bill allows judges to transfer cases involving 16- and 17-year-old defendants from the youthful offender, regular criminal, or motor vehicle dockets to juvenile court. The transfer must occur prior to trial or entry of a guilty plea and can be initiated by a motion filed by any party or the court on its own authority.

Before ruling on a transfer motion, the court must hold a hearing to consider the facts and circumstances of the case and the youth's prior history. It may order the transfer if it determines that the (1) programs and services available in juvenile court would more appropriately

address the youth's needs and (2) youth and community will be better served by treating the youth as a juvenile. If it orders a transfer, the court must vacate any pleas already entered. The youth must be advised of his or her rights and enter pleas in the juvenile court in the jurisdiction where he or she resides (it is unclear where cases involving youth who reside out of state would be transferred) and be prosecuted as a delinquent child. Under the bill, a decision granting or denying a transfer is not immediately appealable.

The bill also specifies that a conviction as a delinquent after the transfer does not negate any mandatory Department of Motor Vehicles (DMV) penalty. Juvenile court clerks or their designees must promptly notify DMV when a youth is convicted of an offense, violation, or infraction that requires DMV to deny, revoke, or suspend a driver's license or requires the department to impose other legal penalties or administrative sanctions.

### § 4 — EXPANDING CONDITIONS OF JUVENILE PROBATION

Current law allows juvenile court judges to place delinquent or FWSN children on vocational probation if they are at least 14 years old and would not benefit from continued school attendance. The bill, instead, allows judges to order work-study or employment with or without continued school attendance as a condition of probation or supervision for these youngsters.

# § 5 — ERASING JUVENILE COURT RECORDS

Under current law, Superior Court judges must grant petitions to erase police and court records concerning delinquent or FWSN children who:

- 1. are at least 16 years old,
- 2. have been discharged from court or Department of Children and Families custody or supervision for at least two years (four years if convicted of a serious juvenile offense), and
- 3. have not been the subject of a subsequent juvenile proceeding or

found guilty of a crime.

Under the bill, erasure petitions must be granted when the youngster:

- 1. is at least 18 years old;
- 2. has been discharged under the same conditions and for the same period described above;
- 3. has no pending juvenile or adult criminal proceeding; and
- 4. since discharge, has not been convicted of a felony or misdemeanor or of a delinquent act that would constitute a felony or misdemeanor if committed by an adult.

The bill also authorizes courts to hold hearings and grant record erasure petitions earlier for good cause.

#### **COMMITTEE ACTION**

Select Committee on Children

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Joint Favorable Substitute Change of Reference
Yea 10 Nay 0 (03/06/2008)
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**Judiciary Committee** 

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Joint Favorable
Yea 41 Nay 2 (03/24/2008)
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